WILLIAM A. MUNDELL CHAIRMAN

> JIM IRVIN COMMISSIONER

MARC SPITZER COMMISSIONER





MARK SENDROW DIRECTOR

SECURITIES DIVISION 1300 West Washington, Third Floor Phoenix, AZ 85007-2996 TELEPHONE: (602) 542-4242 FAX: (602) 594-7470 E-MAIL: accsec@ccsd.cc.state.az.us

ARIZONA CORPORATION COMMISSION

OPEN MEETING ITEM MEMORANDUM

TO:

Chairman William A. Mundell Arizona Corporation Commission

Commissioner Jim Irvin

Commissioner Marc Spitzer

FROM:

Mark Sendrow

Director of Securities

DATE:

October 10, 2001

RE:

Roger Lancette, Docket No. S-03444A-01-0000 (Hotel Connect LLC's #100-

DOCKETED BY

DOCKETED

OCT 1 1 2001

1100, et al.)

CC:

Brian C. McNeil, Executive Secretary

Attached is a proposed Order to Cease and Desist, Order of Restitution, Order for Administrative Penalties and Consent to Same (Order), fully executed by Roger Lancette (Respondent), finding violations of the Securities Act, including the sale of unregistered securities, sale of securities by an unregistered dealer or salesman, and misrepresentations and omissions in the sale of securities.

On July 18, 2001, the Division filed a Notice against Respondent and others, alleging that Respondent was involved from around August 1999 through June 2000, in the offer and sale of investment contracts, i.e., securities, within and from Arizona. The investment contracts were membership interests in limited liability companies and "business opportunities" involving the sale of equipment together with services agreements.

In the proposed Order, Respondent has consented to restitution totaling \$1,332,000, plus interest from the date of the investments, and administrative penalties in the amount of \$25,000. Respondent has agreed that he will not offer or sell, directly or indirectly, securities or provide investment advisory services, within or from Arizona, and that he will not apply for registration as a securities salesman or dealer, or licensure as an investment adviser or investment adviser representative in Arizona.

MS: ptj

W/ attachments

Originator: Pamela T. Johnson

Assistant Attorney General Assigned: Moira McCarthy

1200 WEST WASHINGTON, PHOENIX, ARIZONA 85007 / 400 WEST CONGRESS STREET, TUCSON, ARIZONA 85701

BEFORE THE ARIZONA CORPORATION COMMISSION

1.1		
2 -	WILLIAM A. MUNDELL	
3	Chairman JIM IRVIN	
4	Commissioner MARC SPITZER	
-	Commissioner	
5	In the matter of	Docket No. S-03444A-01-0000
6	In the matter of:	
7	HOTEL CONNECT LLC's #100-1100 3649 West Beechwood Suite 103	ORDER TO CEASE AND DESIST, ORDER OF RESTITUTION, ORDER FOR ADMINISTRATIVE PENALTIES
8	Fresno, CA 93711	AND CONSENT TO SAME
9	MARK ALAN MELKOWSKI, SR. 2173 East La Vieve Lane	RE: ROGER LANCETTE, individually and dba NATIONAL ESTATE SERVICE AND
10	Tempe, AZ 85254	PLANNING and SENIOR ADVISORY
	EAGLE COMMUNICATIONS, INC. 4430 N. Civic Center Plaza #204 Scottsdale, AZ 85251) SERVICES
12		DECISION NO.
13	RONALD LEE GOBLE, individually and dba SOUTHWEST TRUST & FINANCIAL) DECISION NO)
14	6243 East Gelding Drive Scottsdale, AZ 85254))
15	GARY LYLE CHRISTIAN, individually and dba CORNERSTONE SENIOR PLANNING))
16	7015 West Firebird Drive Glendale, AZ 85308))
17	HYLAND A. STOKES, individually and dba)
18	ESTATE PLANNING PROTECTION))
19	5570 East Via Montoya Drive Phoenix, AZ 85054	
20	ROGER LANCETTE, individually and dba NATIONAL ESTATE SERVICE AND	
21.	PLANNING and SENIOR ADVISORY)
22	SERVICES 6857 East Montreal Place)
23	Scottsdale, Arizona 85254	
24	WALLACE BUTTERWORTH, individually and dba SENIOR ADVISORY SERVICES	
25	1411 East Orangewood Avenue #239 Phoenix, AZ 85020	
26	CRD #728693 Respondents.)

Respondent Roger Lancette, individually and doing business as National Estate Service and Planning and Senior Advisory Services ("RESPONDENT"), elects to permanently waive any right to a hearing and appeal under Articles 11 and 12 of the Securities Act of Arizona, A.R.S. § 44-1801 *et seq.* ("Securities Act") with respect to this Order To Cease And Desist, Order of Restitution, and Order for Administrative Penalties ("Order"). The aforesaid RESPONDENT admits the jurisdiction of the Arizona Corporation Commission ("Commission"); admits only for purposes of this proceeding and any other administrative proceedings before the Commission or any other agency of the state of Arizona, the Findings of Fact and Conclusions of Law contained in this Order; and consents to the entry of this Order by the Commission.

T.

FINDINGS OF FACT

1. RESPONDENT, whose last known address is 6857 East Montreal Place, Scottsdale, Arizona 85254, was never registered with the Commission as a securities salesman. RESPONDENT is, and was at all times pertinent hereto, licensed by the Arizona Department of Insurance as an insurance salesman.

A. Sales and Marketing Network for "Alternative" Investments.

2. From around October 1998 through July 1999, Respondent Mark Alan Melkowski ("Melkowski") recruited several licensed insurance salesmen including RESPONDENT to contract as sales agents for Respondent Hotel Connect LLCs ("Hotel Connect") and World Cash Providers, LLC ("World Cash") to sell "alternative" investments to their clients. Alternative investments included membership interests in Hotel Connect and World Cash business opportunities. Melkowski and his company, Eagle Communications, Inc. aka Eagle One Communications, Inc., acted as a managing sales agent for Hotel Connect and World Cash, assisting these companies by providing RESPONDENT with necessary investor paperwork, training, processing investor documents, and paying RESPONDENT commissions based upon the amount of money invested through his sales

and marketing efforts. Melkowski negotiated commission splits individually with RESPONDENT and paid him up to 20% of the amount invested in these alternative investments.

- 3. Hotel Connect and World Cash provided joint sales conferences and training sessions for agents on how to sell the LLC membership interests and the World Cash business opportunities programs.
- 4. Unknown to RESPONDENT, on February 8, 2000, the California Department of Corporations ("DOC") found that the World Cash business opportunities were securities sold in violation of California law, and ordered World Cash and some of its principals, managers and marketers to stop selling these business opportunities in California.
- 5. In or around February 2000, after the California DOC ordered World Cash to desist and refrain from further sales of business opportunities in California, RESPONDENT stopped selling Hotel Connect and World Cash products and started selling business opportunities for Mobile Cash Systems, LLC ("Mobile Cash").
- 6. RESPONDENT solicited some of his investors through seminars advertised to the general public, followed by visits to the investors' homes.
- 7. RESPONDENT encouraged his insurance clients to sell their annuities to invest in these "alternative" investments. Some investors sustained penalties or termination charges upon the termination of their annuity contracts, and then, upon RESPONDENT's recommendation, used the funds to purchase the "alternative" investments.

B. Description of the Hotel Connect Offerings.

- 8. From in or around October 1998 until February 2000, RESPONDENT offered and sold within and from Arizona membership interests in Hotel Connect #100-1100 LLC's to approximately 12 investors. Investors were told that their funds would be used to operate a hotel long distance and operator service for the purpose of generating a profit for investors.
- 9. The minimum investment for one membership interest in Hotel Connect was \$10,000, for a projected annualized average 17.6% return for the first five years. Investors were told by

salesmen and in sales brochures that the investment provided the investor "high returns with minimal risk, good collateralization, and liquidity in case of emergency throughout his or her ownership," and that they could expect annual yields on their investments of 14% during year one, and up to 20% annual yields during year five.

- 10. While Hotel Connect's subscription documents provide specifically that the investments "will be sold only to accredited investors," in fact the investments were in many cases sold to investors who did not meet the definition of an accredited investor as that term is defined under federal law and adopted under the Securities Act.
- 11. RESPONDENT did not fully disclose all of the risks of the investments in Hotel Connect.
- 12. Investors in Hotel Connect interests have not received their first annual return, as promised.

C. Description of the "Business Opportunities" Offerings.

- 13. RESPONDENT also offered and sold investments called "business opportunities," consisting of the sale of equipment together with service agreements. Investors were to receive monthly payments resulting from a share of the profits generated from the operation of their equipment. Investors exercised no managerial or entrepreneurial duties in connection with this investment, and never even saw the equipment. The profits of the investors were dependent upon the services provided by the service companies.
- 14. From around January 1999 through January 2000, RESPONDENT sold World Cash cash ticket machines ("CTMs"), with services provided by World Cash Providers, Inc., based in Fresno, California, to five investors. Some of the principals of these issuers, collectively referred to hereafter as "World Cash," were also involved in the management and marketing of the Hotel Connect membership interests.
- 15. From around January 2000 through June 2000, RESPONDENT offered and sold Mobile Cash business opportunities investments--substantially similar to the CTM business

opportunities, to 8 investors. These sales involved wireless terminal machines ("WTMs") together with service agreements. The WTMs were handheld wireless cash ticket machines. Mobile Cash was based in Las Vegas, Nevada. The services were to be provided by two companies based in Mesa, Arizona, World Wireless Systems, Inc. ("Wireless") and World Electronic Payment Solutions ("WEPS"). Principals of Mobile Cash, Wireless and WEPS also managed or marketed World Cash business opportunities and Hotel Connect membership interests.

- 16. Investors in the World Cash CTM business opportunities stopped getting their monthly "revenue" payments in or before June 2000.
- 17. Investors in the Mobile Cash WTM business opportunities received monthly "revenue" payments, as promised, approximately 90 days after their investments, beginning in April 2000, even though not a single WTM machine was placed in operation. Around March 2001, the "revenue" payments to investors stopped.
- 18. In connection with the offer or sale of securities within or from Arizona, RESPONDENT directly or indirectly made untrue statements of material fact or omitted to state material facts which were necessary in order to make the statements made not misleading in light of the circumstances under which they were made. RESPONDENT'S conduct includes, but is not limited to, the following:
 - a) Not disclosing all of the specific risks involved in these investments.
 - b) Not disclosing the financial or background information about the issuers or their principals.
 - c) Not disclosing to Hotel Connect investors that there would be inter-company transfers of funds between Hotel Connect and World Cash or other companies.
 - d) Representing to CTM investors that their equipment would be delivered within 30 or 60 days of their completed contract, when in fact, many of the CTMs that were purchased were never delivered or placed in service.

- e) Representing that CTM investors were to receive monthly distributions from the revenue generated from the operation of their CTMs, when in fact, monthly distributions were paid to many investors for CTMs that were never placed in service for them.
- f) Representing that WTM investors were to receive monthly distributions from the revenue generated from the operation of their WTMs, when in fact, from April through January 2000, Wireless distributed monthly payments to investors although no equipment was placed in service for any investors.
 - g) Not disclosing to WTM investors that no WTMs had been placed in service.
- h) Not disclosing that Wireless and WEPS, the service and processing companies that were supposed to manage the WTMs to generate revenue for the distributions to investors, had not even begun service operations.
- j) Not disclosing background information regarding the principals of the limited liability companies and the business opportunities, including but not limited to the following:
 - (1) That on February 8, 2000, the California DOC issued orders finding that the business opportunities or investment contracts involving CTMs were securities and ordering World Cash, its presidents, and two Directors of WEPS, Paul Michael ("Mike") Goodman and John P. Steele, to desist and refrain from the unlawful sale of these securities in California.
 - (2) That on February 10, 2000, the California DOC filed a lawsuit in Sacramento County Superior Court against several entities and individuals including three directors of WEPS, Claude D. Smith, Billy Ray Smith and Brian T. Griggs, alleging the illegal and fraudulent offer and sale of an estimated \$20 million of securities in the form of short-term promissory notes to hundreds of investors, many of them elderly. The funds were alleged to be used for investments in commercial automated teller

Decision No.

machines, cash ticket machines, and discount telephone service systems in 1 economy motel rooms. 2 II. 3 **CONCLUSIONS OF LAW** 4 1. The Commission has jurisdiction over this matter pursuant to Article XV of the 5 Arizona Constitution and the Securities Act. 6 2. RESPONDENT offered or sold securities within or from Arizona, within the 7 8 meaning of A.R.S. §§ 44-1801(15), 44-1801(21), and 44-1801(26). RESPONDENT violated A.R.S. § 44-1841 by offering or selling securities that were 9 neither registered nor exempt from registration. 10 4. RESPONDENT violated A.R.S. § 44-1842 by offering or selling securities while 11 neither registered as dealers or salesmen nor exempt from registration. 12 5. RESPONDENT violated A.R.S. § 44-1991 by making untrue statements or 13 misleading omissions of material facts. 14 RESPONDENT's conduct is grounds for a cease and desist order pursuant to A.R.S. 6. 15 § 44-2032. 16 7. RESPONDENT's conduct is grounds for an order of restitution pursuant to A.R.S. § 17 44-2032. 18 RESPONDENT's conduct is grounds for administrative penalties under A.R.S. § 44-8. 19 2036. 20 21 . . . 22 23 24 25 26

III.

ORDER

THEREFORE, on the basis of the Findings of Fact, Conclusions of Law, and RESPONDENT's consent to the entry of this Order, the Commission finds that the following relief is appropriate, in the public interest, and necessary for the protection of investors:

IT IS ORDERED, pursuant to A.R.S. § 44-2032, that RESPONDENT, his agents, employees, successors and assigns, permanently cease and desist from violating the Securities Act.

IT IS FURTHER ORDERED, pursuant to A.R.S. § 44-2032, that RESPONDENT shall, jointly and severally with Hotel Connect, pay restitution to Hotel Connect investors shown on the records of the Commission in the amount of \$610,000, plus interest at the rate of 10% per annum from the date of each investment, until paid in full. Payment shall be made by cashier's check or money order payable to the "State of Arizona" to be placed in an interest-bearing account maintained and controlled by the Arizona Attorney General. The Arizona Attorney General shall disburse the funds on a pro rata basis to investors. Any funds that the Attorney General is unable to disburse shall revert to the state of Arizona.

IT IS FURTHER ORDERED, pursuant to A.R.S. § 44-2032, that RESPONDENT shall, jointly- and severally with other Respondents who are subject to Decision No. 63680 of the Commission, pay restitution to CTM investors shown on the records of the Commission in the amount of \$172,000, plus interest at the rate of 10% per annum from the date of each investment until paid in full. Payment shall be made by cashier's check or money order payable to the "State of Arizona" to be placed in an interest-bearing account maintained and controlled by the Arizona Attorney General. The Arizona Attorney General shall disburse the funds on a pro rata basis to investors. Any funds that the Attorney General is unable to disburse shall revert to the state of Arizona.

IT IS FURTHER ORDERED, pursuant to A.R.S. § 44-2032, that RESPONDENT shall, jointly and severally with other Respondents who are subject to Decision No. 63680 of the

Commission, pay restitution to WTM investors shown on the records of the Commission in the amount of \$550,000, plus interest at the rate of 10% per annum from the date of each investment, until paid in full. Payment shall be made by cashier's check or money order payable to the "State of Arizona" to be placed in an interest-bearing account maintained and controlled by the Arizona Attorney General. The Arizona Attorney General shall disburse the funds on a pro rata basis to investors. Any funds that the Attorney General is unable to disburse shall revert to the state of Arizona. IT IS FURTHER ORDERED, pursuant to A.R.S. § 44-2036, that RESPONDENT shall pay administrative penalties in the amount of \$25,000. Payment shall be made in full by cashier's

check or money order on the date of this Order, payable to the "State of Arizona." Any amount outstanding shall accrue interest at the rate of 10% per annum from the date of this Order until paid in full.

IT IS FURTHER ORDERED that this Order shall become effective immediately. All restitution and penalties payments are due upon entry of this Order.

BY ORDER OF THE ARIZONA CORPORATION COMMISSION

11	CHAIRMAN	COMMISSIONER	COMMISSIONER
12	# - <u>-</u>	The state of the s	I, BRIAN C. McNEIL, the Arizona Corporation
13	· _	Commission, have hereunto sofficial seal of the Commission	
14		in the City of Phoenix, 2001.	, this day of
15			
16			
17		BRIAN C. McNEIL	
18		Executive Secretary	
19	DISSENT		
20	This document is available in alternative formats by contacting Shelly M. Hood, ADA Coordinator,		
21	voice phone number 602-542-3931,	E-mail shood@cc.state.az.us.	

CONSENT TO ENTRY OF ORDER

- 1. Respondent Roger Lancette, individually and doing business as National Estate Service and Planning and Senior Advisory Services ("RESPONDENT"), admits the jurisdiction of the Commission over the subject matter of this proceeding. RESPONDENT acknowledges that he has been fully advised of his rights to a hearing to present evidence and call witnesses and RESPONDENT knowingly and voluntarily waives any and all rights to a hearing before the Commission and all other rights otherwise available under Article 11 of the Securities Act and Title 14 of the Arizona Administrative Code. RESPONDENT acknowledges that this Order To Cease And Desist, Order for Restitution, Order for Administrative Penalties and Consent to Same ("Order") constitutes a valid final order of the Commission.
- 2. RESPONDENT knowingly and voluntarily waives any right he may have under Article 12_of the Securities Act to judicial review by any court by way of suit, appeal, or extraordinary relief resulting from the entry of this Order.
- 3. RESPONDENT acknowledges and agrees that this Order is entered into freely and voluntarily and that no promise was made or coercion used to induce such entry.
- 4. RESPONDENT acknowledges that he has been represented by counsel in this matter, he has reviewed this Order and understands all terms it contains.
- 5. _RESPONDENT admits only for purposes of this proceeding and any other administrative proceedings before the Commission or any other agency of the state of Arizona, the Findings of Fact and Conclusions of Law contained in this Order.
- 6. By consenting to the entry of this Order, RESPONDENT agrees not to take any action or to make, or permit to be made, any public statement denying, directly or indirectly, any Finding of Fact or Conclusion of Law in this Order or creating the impression that this Order is without factual basis. RESPONDENT will undertake steps necessary to assure that all of his agents and employees understand and comply with this agreement. Nothing in this provision affects

RESPONDENT's testimonial obligations or right to take legal positions in litigation in which an administrative agency of the state of Arizona is not a party.

- 7. While this Order settles this administrative matter between RESPONDENT and the Commission, RESPONDENT understands that this Order does not preclude the Commission from instituting other administrative proceedings based on violations that are not addressed by this Order.
- 8. RESPONDENT understands that this Order does not preclude the Commission from referring this matter to any governmental agency for administrative, civil, or criminal proceedings that may be related to the matters addressed by this Order.
- 9. RESPONDENT understands that this Order does not preclude any other agency or officer of the state of Arizona or its subdivisions from instituting administrative, civil or criminal proceedings that may be related to matters addressed by this Order.
- 10. RESPONDENT agrees that he will never apply to the state of Arizona for registration as a securities dealer or salesman or for licensure as an investment adviser or investment adviser representative.
- 11. RESPONDENT agrees that he will not offer or sell, directly or indirectly, securities, or provide investment advisory services as defined in A.R.S. § 44-3101(5) and (6), within or from Arizona.
- 12. RESPONDENT agrees that he will not exercise any control over any entity or person that offers or sells, directly or indirectly, securities, or provides investment advisory services as defined in A.R.S. § 44-3101(5) and (6), within or from Arizona.
- 13. RESPONDENT agrees that until restitution and penalties are paid in full, RESPONDENT will notify the Director of the Securities Division within 30 days of any change in home address or any change in RESPONDENT's ability to pay amounts due under this Order.
- 14. RESPONDENT understands that default shall render him liable to the Commission for its costs of collection and interest at the maximum legal rate.
- 15. RESPONDENT agrees that he will continue to cooperate with the Securities Division including, but not limited to, providing complete and accurate testimony at any hearing in

Docket No. 8-03444A-01-0000

•	200aci No. 2-03-4-42-01-0000		
. 1	this matter and cooperating with the state of Arizona in any related investigation or any other		
2	matters arising from the activities described in this Order.		
. 3	16. RESPONDENT consents to the entry of this Order and agrees to be fully bound by		
4	its terms and conditions. If RESPONDENT breaches any provision of this Order, the Commission		
.5	may vacate this Order and restore this case to its active docket.		
6			
7			
8	2 Dancol ()		
9	ROGER LANCETTE		
10	0.44		
11	SUBSCRIBED AND SWORN TO BEFORE me this 4 day of October 2001.		
12	SUBSCRIBED AND SWORN TO BEFORE me this 9th day of October, 2001.		
13	NOTARY PUBLIC		
14	My Commission Expires: 808 HALL BOB HALL		
15	Notary Public - Albania		
16	N:\ENFORCE\CASES\WCP,p\PLEADING\Couseut Laucette,doc Molicopo Couries My Commission Explies Jonuary 9, 2005		
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